
**DETERMINATION MADE IN RELATION TO THE NAME OF BALLYMACARRETT DISTRICT
LOL NO 6 PARADE NOTIFIED TO TAKE PLACE IN BELFAST ON FRIDAY 12th JULY 2019**

INTRODUCTION

1. Section 8(1) of the Public Processions (Northern Ireland) Act 1998, provides that:

"The Commission may issue a determination in respect of a proposed public procession imposing on the persons organising or taking part in it or on any persons supporting it such conditions as the Commission considers necessary."
2. The Commission has noted the details provided on the Form 11/1 submitted on 3rd June 2019 concerning the Ballymacarrett parade in Belfast on Friday 12th July 2019. The Commission has considered whether a determination under Section 8 should be made in respect of this parade.
3. In considering whether to exercise its power under Section 8, the Commission has taken into account its previous determinations in relation to this parade. It has also considered all other aspects of the parade notified by the organisers, including its nature and purpose, and has considered all other information received in relation to it. The Commission has concluded that, in the particular circumstances, it should exercise its power under Section 8 to make a determination in the terms outlined in the following paragraphs.

BACKGROUND

4. The notified purpose is "*To commemorate the Battle of the Boyne*".
5. The notified outward route is "*Templemore Ave, Newtownards Rd, Bridge End, Queens Bridge, Ann St, Victoria St, High St, Bridge Street, Donegall Street for front of District, North Street for rear of District.*" The notified return route is "*Donegall Place, Castle St, High St, Queens Square, Donegall Quay, Queen Elizabeth II Bridge, Middlepath Street, Newtownards Rd, Templemore Ave.*"
6. The notified number of participants is 1750 including 24 bands. The number of supporters is notified as '*unknown.*'
7. The outward parade is notified to commence at 10.15am from Templemore Avenue and to disperse at 11.15am, from Donegall Street and North Street. The return parade is notified

to commence at 7.00pm from Donegall Place and to disperse at Templemore Avenue at 8.30pm.

8. This is the largest 'feeder' parade for the Twelfth in Belfast.
9. The sensitive stretch of the notified route is at the Newtownards Road/Short Strand interface and at St Matthews Church. The sensitivities at this location have been documented in previous Commission determinations, available on its website.
10. The Short Strand Residents' Association has told the Commission that they appreciate that the Twelfth parade is important to their neighbours but are concerned each year about the conduct of bands and supporters, especially in the evening when the parade approaches from Middlepath Street along the Newtownards Road and past St Matthew's Church.
11. Representatives have also expressed their frustration that the organiser has made no attempt to communicate with residents, which contributes to heightened tensions.
12. The Commission has managed the parade's conduct with the imposition of conditions about behaviours, especially at the Short Strand interface. These conditions have included that hymn music only should be played in the vicinity of St Matthew's Church, and along the lower Newtownards Road at the interface with Short Strand. The objective of these conditions is to minimise community tensions in the lead up to, and on the day of, the parade. Compliance with these conditions is the minimum standard to manage community tensions.
13. While representatives who support the parade have previously emphasised the constructive work by some of the bands, the Commission is aware that many bands at the evening parade last year did not comply with the Code of Conduct regarding hymn music outside churches, and that the conduct of some parade participants and parade supporters was not appropriate at the interface area.
14. The Commission reiterates that, at places of worship, its Code of Conduct is that '*only hymn tunes should be played*' and that, in interface areas, '*participants should refrain from words, music or behaviour, which could reasonably be perceived as intentionally sectarian, provocative, threatening, abusive, insulting or lewd.*'
15. The organiser has not engaged with the residents, and has therefore not complied with the Code of Conduct requirement that '*through an interface area, it would be important for the organiser to take steps to establish a line of communication between the parties.*' (Section 2.1, Code of Conduct).

16. The Commission has had regard to its statutory Guidelines in its considerations of the parade's potential for public disorder and the potential impacts upon community relations and community life. The Commission has considered all relevant human rights issues.
17. The Commission has determined that its conditions regarding hymn music and strict compliance with its Code of Conduct remain necessary at St Matthew's Church and at the interface with Short Strand. These conditions are necessary, proportionate and fair in respect of this parade. The full determination is set out below.
18. The Commission continues to encourage all parties to this parading dispute to enter into dialogue to achieve an accommodation which reflects the needs of the local communities. As set out in the Commission's statutory rules, it is a fundamental principle that any structures established must have the confidence and endorsement of those most closely concerned.

LEGAL CONSIDERATIONS

19. The Commission has had regard to the Guidelines issued under Section 5 of the Public Processions (Northern Ireland) Act 1998 ("the Guidelines"). The Commission has also been alert to its duties as a public authority under Section 6 of the Human Rights Act 1998. From the perspective of the parade organisers, the Convention rights engaged are those protected by Articles 9 and 10 and, in particular, Article 11. None of these rights is absolute.
20. Those who live, work, shop, trade and carry on business in the affected locality enjoy rights under Article 8 of the Convention and Article 1 of the First Protocol. Again, none of these rights is absolute. The Commission has also been mindful of the provisions of Article 17 and its obligations under Article 2 of the Convention.
21. It is not possible for all of those who would claim the benefit of the Human Rights Act 1998 to exercise and enjoy their Convention rights to the fullest extent where rights are in competition with each other. The Commission has therefore undertaken a balancing exercise, consistent with its statutory Guidelines, to make a determination that is fair and proportionate in all the circumstances.
22. As required by the statutory Guidelines, the Commission has had regard to the seven North principles. One of the seven fundamental principles identified by the North Report is that all

those involved should work towards the resolution of difficulties through local accommodation.

23. As stated in paragraph 4.5 of the Guidelines, the Commission takes into account any communications between parade organisers and the local community or the absence thereof and will assess the measures, if any, offered or taken by parade organisers to address genuinely held relevant concerns of members of the local community.
24. Having considered all the evidence, information and advice available to it, the Commission has determined that conditions should be placed on the parade. In imposing these conditions, the Commission pursues the legitimate aims laid down in the European Convention for the Protection of Human Rights and Fundamental Freedoms of seeking to prevent disorder and to protect the rights and freedoms of others. The conditions are not such as to affect significantly the individual's right to assemble.
25. Having regard to the factors set out above the Commission considers that the conditions it now imposes are necessary and proportionate to the aim pursued and strike a fair balance between the needs of the community and the rights of the individual. The legal, factual and human rights issues are of considerable complexity and require, ultimately, the formation of a carefully considered and finely balanced judgement on the part of the Commission.

DETERMINATION

The Parades Commission's determination is that the following conditions are placed on the organiser and participants in the parade by Ballymacarrett District LOL No 6, in Belfast on Friday 12th July 2019.

- A. Only hymn tunes are to be played on that part of the notified route between the junction of Bryson Street and the Newtownards Road and the junction of Middlepath Street and the Newtownards Road on both the outward and return parades.**
- B. The parade organisers shall ensure that the parade begins and disperses promptly.**
- C. Only the bands notified on the Form 11/1 shall participate in the parade.**
- D. When the parade is in progress there shall be no undue stoppages or delays.**
- E. The organisers and all participants in the parade shall comply with the conditions set out in the Code of Conduct. For ease of reference, these are reproduced below.**
- F. As shown at Appendix A of the Code of Conduct, the Commission re-affirms that all participants in this parade must behave with due regard for the rights, traditions and feelings of others in the vicinity; refrain from using words or behaviour which could reasonably be perceived as intentionally sectarian, provocative, threatening, abusive, insulting or lewd; obey the lawful directions of parade organisers and stewards at all times, from assembly to dispersal and comply with police directions and in accordance with legislation.**
- G. The Commission further re-affirms the importance of respectful behaviour in the vicinity of interface areas, namely that there shall be no singing, chanting, or loud drumming and that marching should be dignified. More generally, no paramilitary-style clothing is to be worn at any time during the parade and flags, bannerettes and symbols relating to a proscribed organisation shall in no circumstances be displayed.**

- H. The parade organisers shall arrange for the presence of an adequate number of stewards to ensure that all parade participants act in an orderly manner.
- I. The parade organisers shall ensure that all stewards and participants obey any direction given by the police in relation to this parade.
- J. The parade organiser shall ensure that these conditions are drawn to the attention of all participants.

Signed:

Ane Henderson
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(On behalf of the Commission)

Date:

28/6/19
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APPENDIX A

Guidance for Anyone Participating in Parades

A Behaviour

All participants in parades should:

- behave with due regard for the rights, traditions and feeling of others in the vicinity,
- refrain from using words or behaviour which could reasonably be perceived as being intentionally sectarian, provocative, threatening, abusive, insulting or lewd,
- obey the lawful directions of parade organisers and stewards at all times, from assembly to dispersal,
- abide by the conditions of this Code of Conduct,
- comply with police directions and in accordance with legislation.

B Dress

No paramilitary-style clothing is to be worn at any time during a parade.

C Parade

Whenever possible, the parade should be positioned on one side of the carriageway so as to allow for the free flow of traffic, or as otherwise stipulated by police.

D Route

Participants should keep to the designated route as directed by the police.

E Alcohol

Alcohol should not be consumed immediately prior to, or during a parade. An organizer or steward, who believes a participant to be under the influence of alcohol, should take the necessary measures to remove that person from the parade.

F Bands and Music

Each band must clearly display its name. Restrictions on the playing of music will be in accordance with the conditions as set out in Appendix B of this Code. No musical instrument will bear any inscription or mark of a proscribed organisation.

G Flags etc.

Flags and other displays often have a legitimate historical significance, but in no circumstances should such items relating to a proscribed organisation be displayed.

H Stewards

The names of stewards will have been notified to the police and the Parades Commission at the time of notifying the proposed parade.

Stewards should:

- be properly trained
- be briefed by the organisers prior to the parade
- carry proof of their status at all times during the event, and provide this information to police on request
- be fully aware of their responsibilities and role
- be highly visible by means of jackets, singlets, armbands, etc.
- not consume alcohol before or during the parade
- co-operate with the police
- be prepared to identify to the police any persons in the parade who may be committing any offence against criminal law.

I Policing

Organisers of parades must co-operate with the police from the time of submission of the notice of intention to parade until the parade disperses.

J Dispersal

When a parade has concluded, all those taking part must disperse immediately. It will be the responsibility of the organisers to ensure compliance with instructions in this regard.

K Abiding by Conditions

Organisers must ensure that all participants in any parade have been informed of any conditions imposed. As a general principle, the organiser is responsible for the behaviour of all participants and for ensuring compliance with the Code of Conduct.

APPENDIX B

Guidance for Anyone Participating in Parades in the Vicinity of Sensitive Locations

A Places of Worship

Only hymn tunes should be played.

When church services are taking place, no music should be played.

There should be no irreverent behaviour.

Marching should be dignified.

B War Memorials and Cemeteries

Only hymn tunes should be played.

Behaviour should be respectful.

Marching should be dignified.

C Where the Majority Population of the Vicinity are of a Different Tradition, and in Interface Areas.

Behaviour should be respectful.

There should be no excessively loud drumming.

Participants should refrain from conduct, words, music or behaviour which could reasonably be perceived as intentionally sectarian, provocative, threatening, abusive, insulting or lewd.

Marching should be dignified.

